

**Buckinghamshire Minerals and
Waste Monitoring Report**
2013-2014

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I. Purpose and Context of the Monitoring Report

- I.1. This is the third Monitoring Report (MR) Buckinghamshire County Council has published in accordance with the National Planning Policy Framework (NPPF), and the Localism Act 2011. This MR covers the monitoring period of 1st April 2013 to 31st March 2014, and will be briefer than previous MRs in an effort to make it more informative and interesting for the local public. The MR aims to monitor how effective the Councils planning policies are, in the Minerals and Waste Core Strategy, and the “Saved” policies from the Minerals and Waste Local Plan (MWLP), adopted in 2006.
- I.2. The MR seeks to meet the criteria of the Town and Country Planning (Local Planning) (England) Regulations 2012, and the Planning and Compulsory Purchase Act 2004, by providing the subsequent information in relation to the Minerals and Waste ‘Development Plan’:
 - The title of the plans or supplementary planning documents specified in the Local Development Scheme (LDS), the timetable for the preparation of these documents, and the stage that each of these documents has reached in its preparation.
 - A statement of adoption, and the date of adoption, of any local plan or supplementary planning document included in the LDS, that has been adopted or approved during the monitoring period.
 - The extent to which policies set out in the local development documents are being achieved, the identification of any policies not being implemented, and a statement of reasons as to why, and any steps that the council intends to take to secure the implementation of these policies.
 - Any actions that have taken place during the monitoring period under section 33A of the Localism Act 2011, which relates to the new “duty to co-operate”.
- I.3. This monitoring period covers 1st April 2013 to 31st March 2014. At this time the County’s ‘Development Plan’ for minerals and waste development consists of policies from the MWCS that was adopted in November 2012, and the “Saved” policies on the MWLP 2004-2016.
- I.4. The MWCS contains a number of key indicators which form part of the Council’s strategic “plan, monitor and manage” approach to ensure that the MWCS is able to respond effectively to change. Policies within the MWCS enable planning applications for minerals and waste developments to be determined by the Council in accordance with local priorities, and comply with section 38 (6) of the Planning and Compulsory Purchase Act 2004. Monitoring against key indicators will help to identify the extent to which policies set out in the MWCS (and in future, the policies set out in the Replacement Minerals and Waste Local Plan), are being used effectively.
- I.5. The MR lists planning applications for new mineral and waste facilities that have been submitted during this monitoring period. This has included applications that were submitted before the period, and determined during the period. As well as those submitted during the period, but where a decision has been made after the end of the monitoring

period; however these were not included in the data for chapter 6 (Appendix I). The MR considers which policies were used to determine the outcome of each application.

2. Progress Report on Local Plans

2.1. Local Development scheme

2.1.1. The 'Development Plan' against which minerals and waste planning applications are determined includes the MWCS (adopted in 2012), and the "Saved" policies from the MWLP 2004-2016. These "Saved" policies from the MWLP, which have not been replaced by policies in the MWCS, will eventually be replaced by the Replacement Minerals and Waste Local Plan (RMWLP) with work intended to start in 2014.

2.1.2. The 'Minerals and Waste Development Plan' (MWDP) comprises of several documents shown in figure 1.

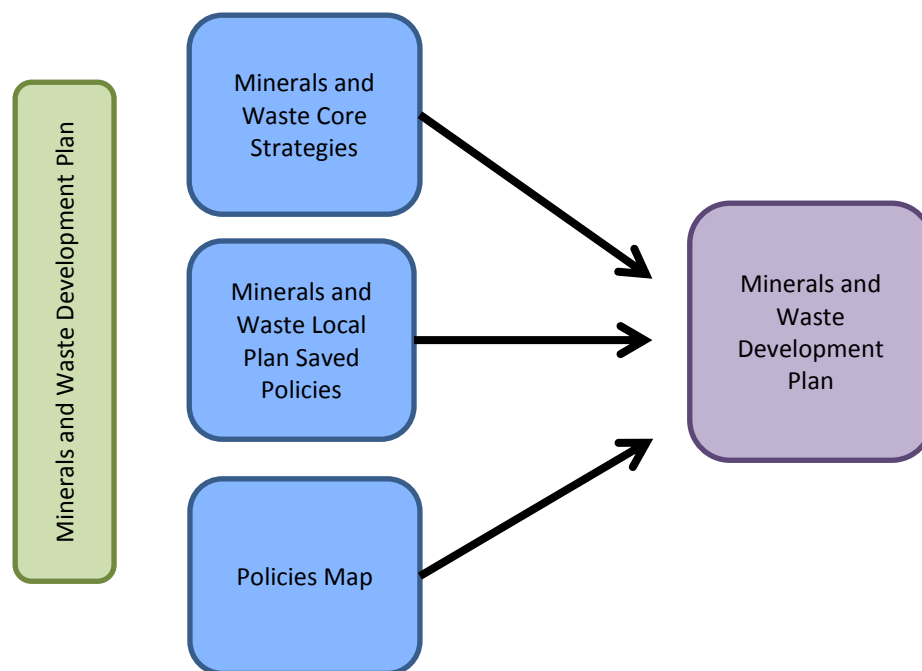


Figure 1: The Minerals and Waste Development Plan

2.1.3. The Local Development Scheme (LDS) is a document which sets out the Council's programme for preparing the constituent parts of the MWDP. The most recent LDS was adopted in March 2014, towards the end of the monitoring period, and sets out the programme of work for mineral and waste development until 2018.

2.1.4. Previous Local Development Schemes had outlined the programme of work for a Mineral Local Plan (MLP) and a Waste Local Plan (WLP). However, these separate Plans have been abandoned in order to create a new composite Local Plan, which includes both the MLP and WLP, and is intended to replace the previous Buckinghamshire Minerals and Waste Local Plan 2004-2016 with a 'Replacement Minerals and Waste Local Plan'. The new Minerals and Waste 'Development Plan' will eventually consist of:

- Minerals and Waste Core Strategy (MWCS) – this sets out the council's development strategy for minerals, and waste extraction and waste management, within Buckinghamshire until 2026. This strategy was adopted in November 2012.
- Replacement Minerals and Waste Local Plan (RMWLP) – this will develop new policies on certain development management issues, and allocate preferred areas for future mineral extraction and future waste recovery sites. The timetable for the final adoption of this Local Plan is indicated as likely to be in late 2018 in the Minerals and Waste Local Development Scheme 2014.

2.2 The Statement of Community Involvement

2.2.1. Buckinghamshire County Council (BCC) adopted its first Statement of Community Involvement (SCI) in September 2007. New Regulations concerning development management, and local plan making, mean that this will need to be revised.

2.3 The Duty to Co-operate

2.3.1. The 'Duty to Co-operate' was introduced in the Localism Act 2011, which states that Local Authorities must actively engage with particular bodies, including other local authorities, and specific bodies and organisations, as prescribed in the Town and Country Planning (Local Planning) (England) Regulations 2012.

2.3.2. During the last MR period, Buckinghamshire County Council has corresponded with different organisations show in table 1.

Correspondences	With	Date
Meeting	South East England Aggregates Working Party (SEEAWP)	July 2013
	South East Waste Planning Advisory Group (SEWPAG)	April 2013 and July 2013
	Oxfordshire County Council	July 2013
	Thames Tideway Tunnel with Royal Borough of Windsor and Maidenhead, Essex County Council, Cambridgeshire County Council and Oxfordshire County Council	August 2013
	Wycombe District Council	October 2013
	Aylesbury Vale District Council	November 2013

Letters and Emails	Kent County Council	August 2013
	Herefordshire County Council	September 2013
	Milton Keynes Unitary Council	January 2014
	Leicestershire County Council	February 2014
Consultation Response	Milton Keynes Unitary Council	January 2014

Table 1: Correspondences with other organisations during the monitoring period.

3. Policy Implementation

- 3.1. The aim of the Monitoring Report is to outline how successful are the policies from the MWCS (adopted in 2012), and the “Saved” policies of the MWLP (adopted in 2006) in being used to determine minerals and waste planning applications. Table 1 shows which MWLP “Saved” policies have been replaced by MWCS policies. During the monitoring period minerals and waste planning applications were determined on both of sets policies.
- 3.2. With the introduction of the MWCS during the last period of monitoring, 1st April 2012 to 31st March 2013, the majority of planning application were determined using the ‘Saved’ policies from the MWLP, and it was hoped that in future Monitoring Reports that there would be more use of the policies in the MWCS to determine planning applications. Even though an increase in the amount of the MWCS policies being used has occurred, this has not yet overtaken the use of MWLP policies.

MWLP Policy	Replaced by MWCS Policy
1: Overarching Minerals Extraction Principles	CS1: Minerals Safeguarding
2: Aggregates Landbank	CS4: Maintaining the Level of Sand and Gravel Provision
3: Preferred Areas for Sand and Gravel Extraction	CS5: Preferred Areas
4: Area of Search	CS2: Area of Search
6: Alternative Aggregates Production	CS6: Sites for recycled and Secondary Aggregates
8: Other Minerals	CS3: Non- Aggregate Mineral Working
10: Overarching Waste Management Principles	CS8: Waste Prevention in New Development CS9: Additional Waste Management Capacity and Net Self-Sufficiency CS10: Recycling and Composting Capacity to be provided for MSW and C&I waste by 2026 CS15: Landfill CS16: Management of Imported Waste
11: Imported Wastes and Landfill Sites	CS16: Management of Imported Waste
12: Integrated Waste Management	CS11: Strategic Waste Complex at Calvert Landfill Site
13: Recycling/ Composting Facilities	CS10: Recycling and Composting Capacity to be provided for MSW and C&I waste by 2026
15: Waste Transfer Facilities	CS10: Recycling and Composting Capacity to be provided for MSW and C&I waste by 2026 CS12: Essential Infrastructure to support the

	Strategic Waste Complex at Calvert Landfill Site
17: Energy from Waste Plant	CS11: Strategic Waste Complex at Calvert Landfill Site CS13: Contingency
18: Landfilling and Landraising	CS15: Landfill
19: Calvert Landfill Site	CS11: Strategic Waste Complex at Calvert Landfill Site CS12: Essential Infrastructure to support the Strategic Waste Complex at Calvert Landfill Site
22: Inert Wastes and Inert Waste Recycling	CS6: Sites for recycled and Secondary Aggregates
23: Sewage Treatment Works and Management of Sewage Sludge	CS17: Sewage Treatment Works
24: Protection of Key Environmental Assets	CS18: Protection of Environmental Assets of National Importance CS21: The Chilterns Area of Outstanding Natural Beauty (AONB)
25: Protection of Other Environmentally Important Sites and Features	CS19: Protection of Environmental Assets of Local Importance
27: Protection of The Green Belt	CS20: Green Belt
30: Proximity Principle and Sustainable Transport	CS7: Rail Aggregate Depots and Wharf Facilities CS22: Design and Climate Change
33: Groundwater and Floodplain Protection	CS22: Design and Climate Change
40: Planning Monitoring	CS24: Strategy for Policy Implementation, Monitoring, Review and Enforcement

Table 2: Saved policies of the MWLP replaced by the policies in the MWCS

3.3 Policies Used:

Minerals and Waste Local Plan 2004-2016

3.3.1 Figure 2 shows all the MWLP policies used during the period of 1st April 2013 to 31st March 2014. The most used MWLP policies were:

- 28: Amenity
- 36: Planning Application Issues
- 31: Restoration and Aftercare

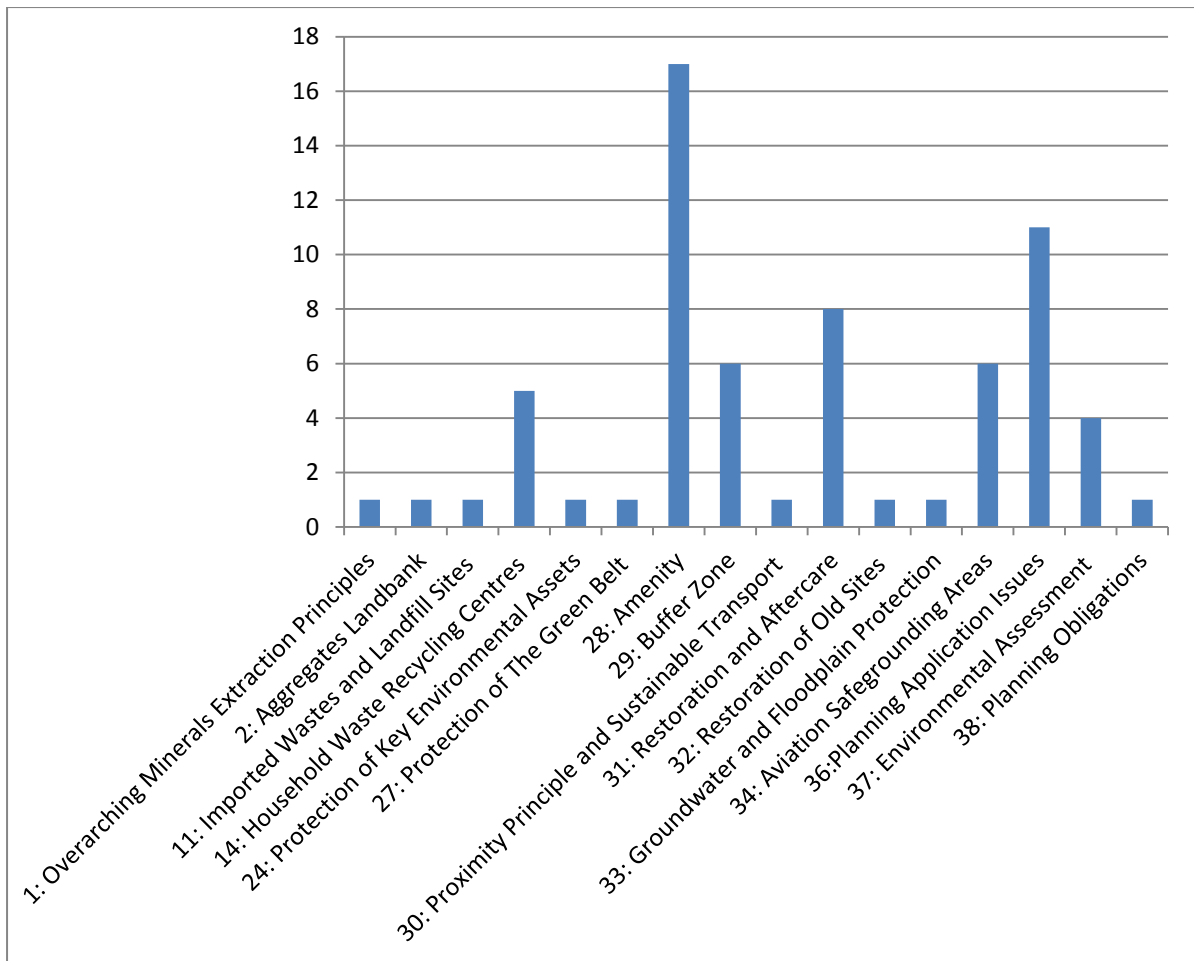


Figure 2: The policies of the MWLP that were used during 2013/2014 monitoring period.

3.3.2. None of these three MWLP policies have been replaced by a MWCS policy, so the use of these policies is rational, and it is logical to assume that they will continue to be used until the RWMLP is adopted.

Minerals and Waste Core Strategy 2012-2026

3.3.3. Figure 3 shows which policies from the MWCS have been used during the monitoring period. The most used MWCS policies were:

- CS20: Green Belt
- CS22: Design and Climate Change
- CS23: Enhancement of the Environment

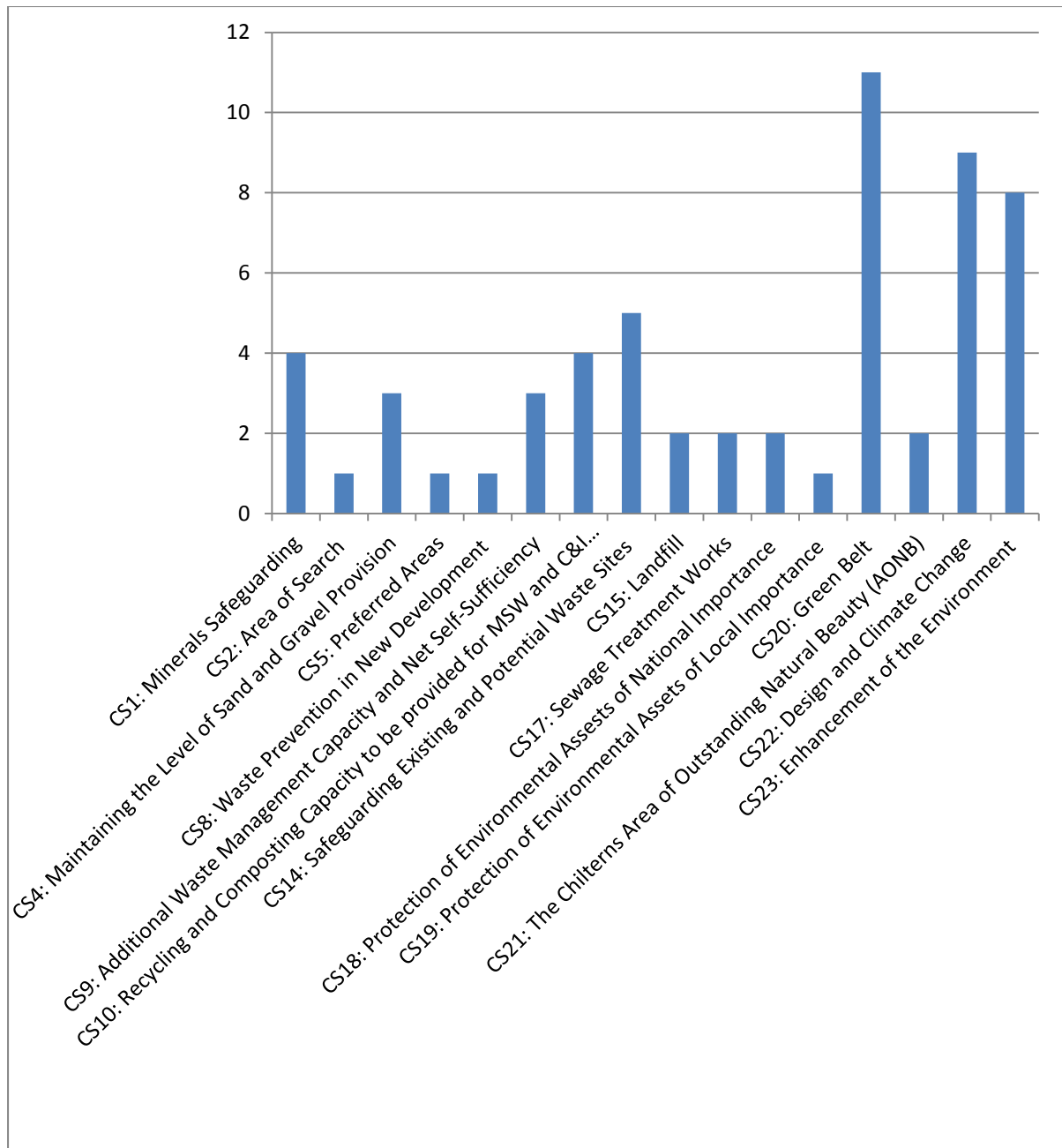


Figure 3: The policies of the MWCS that were used during 2013/2014 monitoring period.

3.3.4. CS20 replaced the MWLP policy 27, and in this Monitoring Report shows that the CS20 was being used more frequent than the MWLP 27 policy. CS22 replaced the MWLP policies 30 and 33. These where both used but this may have been due to the MWLP being more suit than CS22. CS23 was not replacing an MWLP policy, which shows that it has been used effectively since its introduction.

3.3.5 Policies from the MWLP, such as 1 and 2, were used, albeit that their replacement Minerals and Waste Core Strategy policies have been used more frequently. This shows that the two sets of policies can be used effectively together so as to determine applications, at the same time that the Minerals and Waste Core Strategy has become the more frequently used set of policies.

3.4. Policies Not Used:

Minerals and Waste Local Plan 2004-2016

3.4.1. MWLP policies that were not used were:

- 3: Preferred Areas for Sand and Gravel Extraction
- 4: Area of Search
- 5: Borrow Pits and other Windfall Sites
- 6: Alternative Aggregates Production
- 7: The Transport of Aggregates
- 8: Other Minerals
- 9: Oil Exploration
- 10: Overarching Waste Management Principles
- 12: Integrated Waste Management
- 13: Recycling/ Composting Facilities
- 15: Waste Transfer Facilities
- 16: Anaerobic and Mechanical - Biological Treatment Plant
- 17: Energy from Waste Plant
- 18: Landfilling and Landraising
- 19: Calvert Landfill Site
- 20: Landfill Gas Collection and Energy Recovery
- 21: Hazardous Wastes
- 22: Inert Wastes and Inert Waste Recycling
- 23: Sewage Treatment Works and Management of Sewage Sludge
- 25: Protection of Other Environmentally Important Sites and Features
- 26: Protection of Agricultural Land
- 35: Best Practicable Environmental Option
- 39: Site Monitoring and Enforcement
- 40: Planning Monitoring

3.4.2 Policies in the Minerals and Waste Core Strategy (MWCS) which replaced policies Saved from the Minerals and Waste Local Plan adopted in 2006, are set out in Table 1 in the MWCS, at page 6. Therefore it should be borne in mind that many MWLP policies were no longer the most up to date ones to use, whereas the MWCS had been adopted specifically as complying with the tests in the National Planning Policy Framework at paragraph 182.

Minerals and Waste Core Strategy 2012-2026

3.4.3. MWCS policies that were not used were:

- CS3: Non- Aggregate Mineral Working
- CS5: Preferred Areas
- CS6: Sites for recycled and Secondary Aggregates
- CS7: Rail Aggregate Depots and Wharf Facilities
- CS11: Strategic Waste Complex at Calvert Landfill Site

- CS12: Essential Infrastructure to support the Strategic Waste Complex at Calvert Landfill Site
 - CS13: Contingency
 - CS16: Management of Imported Waste
 - CS24: Strategy for Policy Implementation, Monitoring, Review and Enforcement
- 3.5. The single planning application refused during the Monitoring Report period was on the grounds that it did not comply with MWLP policy 31, and with MWCS policy CS20. The planning application for the New Denham Quarry (11/01460/CM) was submitted before the monitoring period and before the Minerals and Waste Core Strategy was adopted, however the application was determined after the Minerals and Waste Core Strategy had been adopted. This may have resulted in the decision only being decided on policies within the Minerals and Waste Local Plan. However, policies from the Minerals and Waste Core Strategy that could have been used were:
- CS1: Minerals Safeguarding
 - CS4: Maintaining the Level of Sand and Gravel Provision
 - CS18: Protection of Environmental Assets of National Importance
 - CS20: Green Belt
 - CS22: Design and Climate Change
 - CS21: The Chilterns Area of Outstanding Natural Beauty (AONB)
- 3.6. Applications that could have used other policies to be determined also include: Hawes Recycling in Cressex application, which could have used policy CS9, and the site on Uxbridge Road, near Slough, which could have used policy CS19.

4. Appendices

- 4.1 Two Appendices to this Monitoring Report will be published later. The first is the Local Aggregate Assessment, which is a requirement of the National Planning Policy Framework. The second Appendix will contain monitoring information on Waste Capacity which is a requirement of Article 28 of the Waste Framework Directive (2008/98/EC). Both of these Appendices will be published as and when they are available.

Table 3 Planning Application for Minerals and Waste Facilities in Buckinghamshire determined between 1st April 2013 and 31st March 2014

Site	Proposal	Application Ref	M/W	Full/ S73	Date Received	Status	Date of Decision	MWCS Policies	MWLP Policies
Aston Clinton Household Waste Recycling Centre College Road North Aston Clinton	Proposed food and green waste bulk and transfer facility	13/20001/AWD	W	Full	13/02/2013	Permitted	26/04/2013	CS14 CS22	14 28 29 34
Aston Clinton Household Waste Recycling Centre College Road North Aston Clinton	Overnight parking of 8 no. HGV's and 2 no. trailers within the consented development boundary	13/20000/AWD	W	Full	08/01/2013	Permitted	20/05/2013	CS14 CS22	14 28 29 34
The Lea Quarry Denham Court Drive Denham	To extend condition 1,2, 41 & 43, the permitted end date of mineral extraction and restoration date	13/00005/CC	M	S73	24/12/2012	Permitted	25/06/2013	CS1 CS4 CS20 CS22 CS23	28 29 34
The Lea Quarry Denham Court Drive Denham	To extend condition 2 and 7, the period of development and modify the restoration scheme	13/00006/CC	M	S73	24/12/2012	Permitted	25/06/2013	CS1 CS4 CS20 CS22 CS23	28 29 34
New Denham Quarry Denham Road Denham	Variation of approved scheme of work and restoration to allow work within the Utilities Corridor and Six Acres Buffer Zone and restoration to land.	11/01460/CM	M	Full	30/08/2011	Permitted	09/09/2013		1 2 11 24 27 28 29 30 31 33 34
Hawes Recycling Coronation Road	Extension to waste separation building,	CC13/9002/CM	W	Full	08/07/2013	Permitted	03/10/2013	CS1 CS10	28 36

Cressex Business Park	erection of 6 metre high screens to building and alterations to site layout								
Dagnall Sewage Treatment Works Hempstead Road Dagnall	Installation of equipment kiosk	I3/20005/AWD	W	Full	23/09/2013	Permitted	14/11/2013	CS17 CS18 CS20 CS21	28 36
Wapseys Wood Oxford Road Gerrards Cross	Installation of leachate treatment plant with associated plant and machinery	CM/07/13	W	Full	07/11/2013	Permitted	13/01/2014	CS15 CS17 CS18 CS19 CS20 CS22 CS23	28 31 32 36 38
Tarmac Mortar Plant Wapseys Wood Landfill Site Oxford Road Gerrards Cross	Retention of wet mixed mortar and screed plant and associated infrastructure until 31st December 2015	I3/00645/CM	M	Full	16/04/2013	Refused	21/01/2014	CS20	31
Grangewood Chapel Lane Bledlow Ridge	Proposed engineering works to create a level garden area	CC13/9003/CM	W	Full	24/07/2013	Permitted	21/01/2014	CS8 CS20 CS21 CS22	28
Chiltern View Nurseries Wendover Road Stoke Mandeville	Extension to waste and recycling transfer station	I3/20003/AWD	W	Full	04/09/2013	Permitted	03/02/2014	CS9 CS10 CS14 CS22	14 28 36
Hangar 5 Westcott Venture Park Westcott	Continued use of Hangar 5 and associated hardstanding for the purposes of a waste recycling and transfer station together with the retention of three modular buildings and external fire escape for a temporary period until 17 February 2017	CM/10/13	W	S73	21/11/2013	Permitted	12/02/2014	CS9 CS10 CS14 CS22	14 28 36

Park Lodge Quarry Pinewood Road Iver Heath	Variation to conditions 2, 3 and 16 to allow the use of mobile processing plant until 31 December 2015 and to allow final restoration to be completed by 31 December 2020.	CM/01/14	M	S73	24/12/2013	Permitted	14/02/2014	CS20 CS23	28 31 36 37
Park Lodge Quarry Pinewood Road Iver Heath	Variation to conditions 1, 3 and 16 to allow the use of mobile processing plant until 31 December 2015 and to allow final restoration to be completed by 31 December 2020	CM/02/14	M	S73	24/12/2013	Permitted	14/02/2014	CS20 CS23	28 31 36 37
Park Lodge Quarry Pinewood Road Iver Heath	Variation to conditions 1, 2 and 15 to allow the use of mobile processing plant until 31 December 2015 and to allow final restoration to be completed by 31 December 2020	CM/03/14	M	S73	24/12/2013	Permitted	14/02/2014	CS20 CS23	28 31 36 37
Park Lodge Quarry Pinewood Road Iver Heath	Variation to conditions 1, 3 and 22 to allow the use of mobile processing plant until 31 December 2015 and to allow final restoration to be completed by 31 December 2020.	CM/04/14	M	S73	24/12/2013	Permitted	14/02/2014	CS20 CS23	28 31 36 37
Land Adjacent To Uxbridge Road George Green Slough	Extraction of mineral, mineral processing including bagging, infilling with construction and demolition waste together with restoration to	I3/00575/CC	M	Full	08/04/2013	Permitted	12/03/2014	CS1 CS2 CS4 CS5 CS15 CS20	28 29 31 34 36

	agriculture and nature conservation uses							CS22 CS23	
College Farm Stratford Road Buckingham	Change of use of part of an agricultural building to a waste transfer station for dry recyclables, formation of new access from Mill Lane together with associated hardstanding	CM/17/13	W	Full	23/12/2013	Permitted	20/03/2014	CS9 CS10 CS14	14 28 36

Planning application, including application forms, plans, supporting documents and decision notices are available to view online through the Bucks Public Access Website, searching by reference number using the link below:

<http://publicaccess.buckscc.gov.uk/online-applications/>

Table 4: Planning Application for Minerals and Waste Facilities in Buckinghamshire received during the period 1st April 2013 and 31st March 2014 but not determined by 31st March 2014

Site	Proposal	Application Ref	M/W	Full/ S73	Date Received	Status	Date of Decision	MWCS Policies	MWLP Policies
All Souls Farm Quarry Wexham Park Lane Wexham	Proposed variation of condition 1 of planning consent 10/01918/CC to extend the current end date to 30 June 2016	13/00993/CM	M	S73	10/06/2013	Permitted	02/07/2014	CS1 CS4 CS19 CS20 CS22 CS23	28 29 31
All Souls Farm Quarry Wexham Park Lane Wexham	Proposed Variation of Condition 2 of planning consent 10/01917/CC to extend the current end date to 30 June 2016	13/00994/CM	M	S73	10/06/2013	Permitted	02/07/2014	CS1 CS4 CS19 CS20 CS22 CS23	28 29 31
All Souls Farm Quarry Wexham Park Lane Wexham	Retrospective application for the continued recycling of inert waste to produce construction aggregates for a temporary period	13/01205/CM	M	Full	17/07/2013	Permitted	02/07/2014	CS6 CS8 CS9 CS19 CS20 CS22	28 29 31
Springfield Farm Quarry Broad Lane Beaconsfield	Variation to condition 20 in order to allow heavy goods vehicles to return to the site	CM/21/14	M	S73	26/02/2014	Permitted		CS4 CS20 CS23	28 36
Hangar 5 Westcott Venture Park Westcott	Variation to conditions 2 and 13) of planning permission CM/10/13	CM/24/14	W	S73	06/03/2014	Permitted	29/04/2014	CS9 CS10 CS12 CS22	14 28 36